Saskatchewan
Finance

Annual Report 2005

Public Employees Disability Income Fund

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Saskatchewan
Finance

Her Honour, The Honourable Dr. Lynda M. Haverstock
Lieutenant Governor of the Province of Saskatchewan
Government House
4607 Dewdney Avenue
Regina, Saskatchewan
S4P 3V7

Dear Madam:

Letter of Transmittal

I have the honour to transmit herewith the fifteenth Annual Report of the Public Employees Disability Income Fund for the year ending December 31, 2005.

I have the honour to be, Madam,

Your obedient servant,

Andrew Thomson
Minister of Finance

Saskatchewan
Public Employees
Benefits Agency

The Honourable Andrew Thomson
Minister of Finance
Regina, Saskatchewan

Sir:

Letter of Transmittal

On behalf of the Public Employees Benefits Agency, I have the honour to transmit herewith the fifteenth Annual Report of the Public Employees Disability Income Fund for the year ending December 31, 2005.

Respectfully submitted,

Brian Smith
Assistant Deputy Minister
Public Employees Benefits Agency

Public Employees Disability Income Fund

Introduction

The Public Employees Disability Income Plan was established in 1978.

The Plan provides long-term disability benefits to employees of Executive Government, several Crown Corporations and various Agencies, Boards and Commissions as approved by the Lieutenant Governor in Council.

As at December 31, 2005 there were approximately 11,426 insured employees.

DIP Advisory Council

Brian Smith, Chair
Saskatchewan Finance (PEBA)

Jeannie Essey
SaskPower

Dawn McKibben
Public Service Commission

Carolynne Warner
SaskTel

Norma Reynolds
Public Service Commission

Bonnie Buckshaw
SaskEnergy
CEP Local 649

Wade Hootz
SaskTel
CEP Locals 1S, 2S & 3

Michael Friebe
CUPE Local 600-3

Ronald Hitchcock
IBEW Local 2067

Participating Employers

The following employers participate in The Government of Saskatchewan Disability Income Plan:

Board of Arbitration under *The Surface Rights Acquisition and Compensation Act* (The)
Chief Electoral Office (Office of the)
Children's Advocate (Office of the)
Crown Investments Corporation of Saskatchewan
Farm Land Security Board
Information and Privacy Commissioner (Office of the)
Information Services Corporation of Saskatchewan
Leader of the Opposition (Office of the)
Legislative Assembly Office (Employees of the)
Legislative Counsel and Law Clerk (Office of the)
Legislative Library (Employees of the)
Liquor and Gaming Authority
Meewasin Valley Authority
Milk Control Board
NDP Caucus Office
Ombudsman (Office of the)
Power Greenhouses Inc.
Prairie Diagnostic Services
Prairie North Regional Health Authority
Provincial Auditor (Office of the)
Regina Qu'Appelle Regional Health Authority
Rentalsman (Office of the)
Saskatchewan Arts Board
Saskatchewan Assessment Management Agency
Saskatchewan Cancer Foundation
Saskatchewan Centre of the Arts
Saskatchewan Communications Network Corporation
Saskatchewan Crop Insurance Corporation
Saskatchewan Film and Video Development Corporation
Saskatchewan Health Information Network
Saskatchewan Human Rights Commission
Saskatchewan Institute of Applied Science and Technology
Saskatchewan Municipal Board
Saskatchewan Party Caucus
Saskatchewan Power Corporation
Saskatchewan Property Management Corporation
Saskatchewan Telecommunications Holding Corporation
SaskEnergy Incorporated
Sask Pork
SecurTek Monitoring Solutions Inc.
St. Louis Alcoholism Rehabilitation Centre Inc.
Sun Country Regional Health Authority

Tourism Authority
TransGas Limited
Wakamow Valley Authority
Wanuskewin Heritage Park Authority
Wascana Centre Authority
Western Development Museums
Workers' Compensation Board (The)

The Government of Saskatchewan with respect to the following individuals:

Assistant Chief Electoral Officer
Chief Electoral Officer
Children's Advocate
Conflict of Interest Commissioner
Information and Privacy Commissioner
Legislative Assembly (Members of the)
Legislative Counsel and Law Clerk
Legislative Librarian
Members of the Public Service of Saskatchewan as defined by *The Public Service Act, 1998* excluding employees covered by the Saskatchewan Government and General Employees' Union
Ombudsman
Provincial Auditor
Rentalsman
Supervising justice of the peace, appointed under section 3 of *The Justices of the Peace, Act, 1988*

Administration

The Public Employees Disability Income Plan is self-insured and is managed by the Public Employees Benefits Agency, Saskatchewan Finance.

The Disability Income Plan Advisory Council has been established under Section 16 of *The Government Organization Act* and is comprised of an equal number of management and union representatives appointed by Minister's Order. The Co-operators Life Insurance Company is on contract under an Administrative Services Only agreement to provide claims adjudication and benefit payment to the Plan.

The Occupational Rehabilitation Group of Canada (ORGOC) and Northern Rehabilitation and Consulting Services Inc. (NRCS) provide rehabilitation services to the Plan.

Investment Management Services

The Minister of Finance is authorized to invest money of the Disability Income Fund in any securities authorized for investment under the "Investment Policy Guidelines".

Co-operators Investment Counselling Limited invests the monies of the Fund under a contract to provide services. The Fund pays management fees to Co-operators Investment Counselling Limited.

Funding

Employees and employers pay premiums monthly. Employees contribute 0.48% of their basic monthly salary and employers contribute between 0.544% and 0.571%. For some plan participants the employer pays 100%.

Benefits

After serving a Qualifying Period of 119 calendar days, the gross monthly disability benefit is equal to 75% of pre-disability basic monthly salary.

Benefits are initially payable while an employee is occupationally disabled (unable to work at his/her own occupation). This period covers 24 months from the date of disability.

Thereafter, the employee must be totally disabled from any reasonable occupation for benefits to continue.

Benefits will continue under the total disability provision until the earlier of return to work, death, age 65 or retirement.

Premiums/Claims Experience

	Dec. 31, 2005	Dec. 31, 2004
Premiums	$6,237,260	$6,485,341
Claims	$7,073,660	$5,955,278
# Active Claims	233	225

MANAGEMENT'S REPORT

To the Members of the Legislative Assembly of Saskatchewan

As members of management of the Public Employees Disability Income Fund, we are responsible for the preparation and presentation of the following financial statements in accordance with Canadian generally accepted accounting principles applied on a basis consistent with that of the preceding year.

The significant accounting policies adopted in the preparation of the financial statements are fully and fairly disclosed in the financial statements.

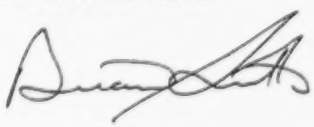
The actuary has prepared a valuation report on the provision for claims payable of the Fund, made in accordance with accepted actuarial practices and using assumptions adopted by management, has been used in the preparation of the financial statements.

We believe the Public Employees Disability Income Fund has a system of internal control adequate to provide reasonable assurance that the accounts are faithfully and properly kept to permit the preparation of accurate financial statements in accordance with Canadian generally accepted accounting principles.

The Disability Income Plan Advisory Council was established in 1978 and is comprised of an equal number of management and labour representatives. It is responsible for reviewing policies and

procedures governing the operations of the Disability Income Plan, address appeals where benefits have been declined by the insurance carrier and oversee management of the investment fund.

We enclose the financial statements of the Public Employees Disability Income Fund for the year ended December 31, 2005 and the Provincial Auditor's report on these financial statements.



Brian Smith
Assistant Deputy Minister
Public Employees Benefits Agency

Perry Bahr
Director, Benefit Programs
Public Employees Benefits Agency

Kathy Morgan
Director, Financial Services
Public Employees Benefits Agency

Regina, Saskatchewan
March 7, 2006

ACTUARIES' OPINION

With respect to the Public Employees Disability Income Plan, we have prepared an actuarial valuation as at December 31, 2005 for the purpose of determining the necessary actuarial information for financial statement reporting. In my opinion, for the purpose of this actuarial valuation:

- the data on which this valuation is based are sufficient and reliable;
- where applicable, the assumptions have been adopted as management's best estimates for accounting purposes and consequently I have not rendered an opinion on them; however, in my opinion, the assumptions are, in aggregate not unreasonable, when considering the circumstances of the plan and the purpose of the valuation; and
- the actuarial cost methods employed are appropriate.

Nonetheless, emerging experience differing from the assumptions will result in gains or losses which will be revealed in subsequent valuations.

This report has been prepared and this actuarial opinion has been given in accordance with accepted actuarial practice.

David Larsen

David R. Larsen, FSA, FCIA
Aon Consulting Inc.

March 7, 2006

PUBLIC EMPLOYEES DISABILITY INCOME FUND

FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2005

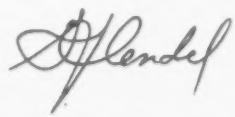
AUDITOR'S REPORT

To the Members of the Legislative Assembly of Saskatchewan

I have audited the statement of financial position of the Public Employees Disability Income Fund as at December 31, 2005 and the statements of operations and net assets, and cash flows for the year then ended. The Fund's management is responsible for preparing these financial statements for Treasury Board's approval. My responsibility is to express an opinion on these financial statements based on my audit.

I conducted my audit in accordance with Canadian generally accepted auditing standards. Those standards require that I plan and perform an audit to obtain reasonable assurance whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation.

In my opinion, these financial statements present fairly, in all material respects, the financial position of the Fund as at December 31, 2005 and the results of its operations and its cash flows for the year then ended in accordance with Canadian generally accepted accounting principles.



Regina, Saskatchewan
March 7, 2006

Fred Wendel, CMA, CA
Provincial Auditor

PUBLIC EMPLOYEES DISABILITY INCOME FUND
STATEMENT OF FINANCIAL POSITION

STATEMENT 1

AS AT DECEMBER 31

	2005	2004
ASSETS		
Current Assets:		
Cash	$ 141,753	$ 83
Accounts receivable	507,431	341,457
Receivable from Co-operators Life Insurance Company (Note 3)	-	289,004
	649,184	630,544
Due from Co-operators Life Insurance Company (Note 2c)	68,203,570	62,989,336
Total assets	$68,852,754	$63,619,880
LIABILITIES AND NET ASSETS		
Current Liabilities:		
Accounts payable	$ 102,942	$ 38,275
Employer premium payable	426,309	-
Payable to Co-operators Life Insurance Company (Note 3)	76,615	-
Provision for claims payable (Note 4)	55,467,000	49,434,000
Total Liabilities	56,072,866	49,472,275
NET ASSETS (Statement 2)	12,779,888	14,147,605
TOTAL LIABILITIES AND NET ASSETS	$68,852,754	$63,619,880

(See accompanying notes to the financial statements)

PUBLIC EMPLOYEES DISABILITY INCOME FUND
STATEMENT OF OPERATIONS AND NET ASSETS

STATEMENT 2

YEAR ENDED DECEMBER 31

	2005		2004
	Budget (Note 10)	Actual	Actual
REVENUE			
Premiums	$ 6,295,000	$ 6,237,260	$ 6,485,341
Investment Income	4,488,000	6,747,904	5,402,493
	10,783,000	12,985,164	11,887,834
EXPENSE			
Disability benefits	6,037,000	7,073,660	5,955,278
Change in provision for claims payable (Note 4)	-	6,033,000	2,047,000
Administration (Note 5)	755,373	790,157	549,534
Adjudication fees	310,000	279,711	281,413
Management fees (Note 6)	175,000	176,353	164,167
	7,277,373	14,352,881	8,997,392
Surplus (Deficit) for the year	3,505,627	(1,367,717)	2,890,442
NET ASSETS, BEGINNING OF YEAR	14,147,605	14,147,605	11,257,163
NET ASSETS, END OF YEAR - Statement 1	$17,653,232	$12,779,888	$14,147,605

(See accompanying notes to the financial statements)

PUBLIC EMPLOYEES DISABILITY INCOME FUND
STATEMENT OF CASH FLOWS

STATEMENT 3

YEAR ENDED DECEMBER 31

	2005	2004
Cash flows from (used in) operating activities:		
Premiums received	$ 6,830,182	$ 6,695,651
Disability benefits paid	(7,029,625)	(5,958,727)
Administration expenses paid	(737,346)	(569,449)
Adjudication fees paid	(278,857)	(278,726)
Management fees paid	(176,353)	(164,167)
	(1,391,999)	(275,418)
Cash flows from (used in) investing activities:		
Proceeds from sale of investments	6,747,904	5,402,493
Purchase of investments	(5,214,235)	(5,127,087)
	1,533,669	275,406
Net increase (decrease) in cash	141,670	(12)
CASH, BEGINNING OF YEAR	83	95
CASH, END OF YEAR	$ 141,753	$ 83

(See accompanying notes to the financial statements)

PUBLIC EMPLOYEES DISABILITY INCOME FUND
NOTES TO THE FINANCIAL STATEMENTS

DECEMBER 31, 2005

1. Description of Fund

The Public Employees Disability Income Fund (PEDIF) is a special purpose fund used to account for the transactions of the Disability Income Plan (Plan). The Plan continues under subsection 64(2) of *The Financial Administration Act, 1993*.

This Plan is managed by the Public Employees Benefits Agency (PEBA) and provides a level of income protection during periods of occupational or total disability. Plan participants are certain employees of the public service of the Province of Saskatchewan and Saskatchewan Crown agencies, whose participation in the Plan has been approved by the Lieutenant Governor in Council. The Plan is administered under the terms of an agreement with the Co-operators Life Insurance Company.

Premiums

Employees and employers pay premiums monthly. Employees contribute 0.48% of their basic monthly salary and employers contribute between 0.544% and 0.571%. For some plan participants the employer pays 100%.

Effective June 1, 1994, the Plan began paying employers' contributions to the Public Employees Pension Plan (Pension Plan) for employees who belong to that Pension Plan and receive disability benefits. All participating employers are required to pay .06% of basic monthly salary for all its employees to the Plan to cover these contributions. The Plan includes the contributions to the Pension Plan in disability benefits expense and the additional contributions due from employers in premium revenue in the statement of operations and net assets.

In 2005, the Plan adopted a policy of full recovery of pension contributions. It pays the Pension Plan for employees receiving disability benefits. Under the policy, the Plan recovers the difference between the actual amount paid to the Pension Plan and the premium received. As a result, it refunds an amount equal to the employees' contribution to the Pension Plan for those employers whose employees receiving disability do not participate in the Pension Plan. Also, it charges additional premiums from employers when the employees' contribution to the Pension Plan is more than the premium received.

The refunds of the required premium, and the additional premiums, are recorded in premium revenue in the statement of operations and net assets.

Benefits

After a qualifying period of 119 calendar days, a disabled employee receives a gross monthly disability benefit equal to 75% of pre-disability basic monthly salary. Benefits are initially payable while an employee is occupationally disabled (unable to work at his/her own occupation). This period covers 24 months from the date of disability. Thereafter, the employee must be totally disabled from any reasonable occupation for benefits to continue. Benefits will continue under the total disability provision until the earlier of return to work, death, age 65 or retirement.

2. Significant Accounting Policies

These financial statements are prepared in accordance with Canadian generally accepted accounting principles. The following accounting policies are considered significant.

a) Premiums revenue

Premiums are recognized as revenue when due.

b) Disability benefits expense

Disability benefits expense is recognized commencing in the year the claim occurred.

c) Due from Co-operators Life Insurance Company (Co-operators)

According to the agreement between PEBA and Co-operators, Co-operators has established a segregated fund for the investment of PEDIF monies. The balance in this segregated fund represents a debt due by Co-operators to PEDIF and is represented by the investments held in the segregated fund.

The segregated fund is valued at market and any increase/decrease in the value of the segregated fund is accounted for in the statement of operations and net assets as investment income.

Fair value of the segregated fund approximates its market value.

d) Provision for claims payable

The provision for claims payable represents the present value of future payments arising from claims made prior to year-end. This provision includes an estimated amount for claims incurred but not yet reported at year-end. The provision for claims payable is determined pursuant to an actuarial valuation. Any resulting change in this liability is recognized as a revenue or expense in the statement of operations and net assets.

e) Cash

Cash consists of balances with the bank.

3. Receivable from / Payable to Co-operators

According to the agreement between PEBA and Co-operators, Co-operators has established an account for receipt of PEDIF's premiums and payment of claims and administrative expenses. The balance in this account represents monies owing by Co-operators to PEDIF. A payable to Co-operators results when the claims and administrative expenses exceed the premium receipts.

4. Provision for Claims Payable

An actuarial valuation was performed by Aon Consulting Inc. as at December 31, 2005 and as at December 31, 2004 to determine the liability for the future cost of existing claims of disabled members. The valuation includes a provision for claims incurred but not yet reported.

The actuarial valuation of claims as at December 31 and the principal components of the change in actuarial valuation during the year, were as follows:

	2005	2004
Actuarial valuation, beginning of year	$49,434,000	$47,387,000
Interest accrued on benefits	3,090,000	2,962,000
Mortality and termination experience (gain)	(4,714,000)	(6,586,000)
Change in assumptions	2,189,000	-
New claims	11,848,000	11,753,000
Expected benefits payments	(6,380,000)	(6,082,000)
Actuarial valuation, end of year	$55,467,000	$49,434,000

The valuation is based on the following assumptions: 1) the allowance for claim termination is based on the 1987 Group Long-Term Disability Valuation Tables published by the Society of Actuaries adjusted for experience; 2) the interest rate assumed is 5.00% (2004 – 6.25%); 3) a maximum 2.5% (2004 – 3%) consumer price indexing of benefits before offsetting benefits from other agencies each year; 4) the inflation rate assumed is 2.5% (2004 – 3%) for all future years.

The amount of benefits payable under the Plan may be increased on October 1 each year. The increase in benefits is indexed, subject to a maximum of 3% per annum, to the Consumer Price Index for the year ending on the immediately preceding July 1.

If the valuation assumed no indexing of benefits each year, the liability at December 31, 2005 would be $46,916,000 (2004 - $40,752,000).

The liability for claims is based on a number of assumptions about future events including: recovery and mortality rates, interest rate and expected benefits from other sources. The actual experience may vary significantly from the assumptions used.

The following illustrates the effect of changes in the interest rate, cost of living adjustment and recovery rates.

- a 1% change in interest rate equals a 6.7% change in the liability including the cost of living adjustment
- a change in the cost of living adjustment of 1% equals a 6.7% change in the liability
- a 10% change in recovery rates equals a 4.7% change in the liability

The provision for claims payable is long term in nature and there is no market for settling these obligations. Therefore, it is not practical to determine the fair value of the provision for claims payable.

5. Administration Expenses

PEBA administers PEDIF for a mutually agreed upon fee. PEDIF pays the annual administration fee to PEBA on agreed upon dates.

6. Management Fees

PEBA can invest money of the PEDIF in any securities authorized for investment pursuant to PEDIF's Statement of Investment Policies and Objectives (Statement). PEBA has made an agreement with Co-operators to invest the monies of PEDIF consistent with the Statement. PEDIF pays management fees to the Co-operators for providing this service.

7. Legal

PEDIF is a party to a number of lawsuits initiated by claimants relating to disability benefits. The ultimate outcome of these lawsuits is not yet determinable. Accordingly, no liability has been recorded in these financial statements. Liabilities arising from the resolution of these lawsuits will be accounted for in the year the lawsuits are settled.

8. Investment Performance

PEDIF's investments are represented by the amounts due from Co-operators (see note 2). Following is a summary of the investment performance.

	2005	Four year annualized return
Actual (a)	10.8%	7.6%
Benchmark (b)	8.4%	6.1%

(a) The annual returns are before deducting investment expenses.

(b) The benchmark return is PEDIF's target rate of return for its segregated fund. The benchmark return is calculated using actual returns and PEDIF's planned investment portfolio for its segregated fund.

9. Fair Value of Financial Instruments

For the following financial instruments the fair value approximates their carrying value due to the immediate or short-term nature of these instruments:

(a) accounts receivable
(b) receivable from Co-operators
(c) accounts payable
(d) employer premium payable
(e) payable to Co-operators

PEDIF is exposed to minimal credit risk from the potential non-payment of accounts receivable as most receivables are from government agencies and were collected shortly after year end.

10. Budget

PEBA prepares the budget for approval by the Disability Income Plan Advisory Council. The 2005 budget was approved on March 9, 2005.

11. Related Party Transactions

Included in these financial statements are transactions with various Saskatchewan Crown corporations, departments, agencies, boards and commissions related to PEDIF by virtue of common control by the Government of Saskatchewan and non-Crown corporations and enterprises subject to joint control or significant influence by the Government of Saskatchewan collectively referred to as "related parties". These transactions are recorded at agreed upon exchange amounts.

Due to the nature of PEDIF, substantially all premiums are received from related parties.

At year-end, the following amounts were due to/from related parties as a result of the transactions referred to above:

	2005	2004
Accounts receivable	$478,257	$279,431
Accounts payable	$75,072	$22,261

Other transactions with related parties and amounts due to/from them are described separately in the financial statements and notes thereto.